## WEST VIRGINIA LEGISLATURE EIGHTY-SECOND LEGISLATURE

**REGULAR SESSION, 2015** 

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## ENROLLED

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FOR

# Senate Bill No. 361

(SENATOR BLAIR, ORIGINAL SPONSOR)

[Passed March 3, 2015; to take effect April 13, 2015.]

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## Senate Bill No. 361

(SENATOR BLAIR, ORIGINAL SPONSOR)

[Passed March 3, 2015; to take effect April 13, 2015.]

AN ACT to amend and reenact §21-5A-1, §21-5A-2, §21-5A-3, §21-5A-5, §21-5A-6, §21-5A-8, §21-5A-10 and §21-5A-11 of the Code of West Virginia, 1931, as amended; and to amend said code by adding thereto a new section, designated §21-5A-12, all relating to the fair minimum rate of wages; eliminating, modifying and defining terms; providing for determination and methodology of determining fair minimum rate of wages by Workforce West Virginia; applying fair minimum rate of wages based on monetary threshold; establishing prevailing wages at specific intervals and exception; providing for review of determinations and methodology; addressing data used in determining prevailing wage rates; providing limitation on use of confidential, individual proprietor-level data and excluding from definition of public record under section three, article one, chapter twenty-nine-b; requiring contract provisions and exceptions; keeping wage records; requiring Workforce West Virginia to propose emergency and legislative rules; and providing provisions of article are severable.

Be it enacted by the Legislature of West Virginia:

FILED

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OFFICE WEST VIRGINIA SECRETARY OF STATE That §21-5A-1, §21-5A-2, §21-5A-3, §21-5A-5, §21-5A-6, §21-5A-8, §21-5A-10 and §21-5A-11 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that said code be amended by adding thereto a new section, designated §21-5A-12, all to read as follows:

### ARTICLE 5A. WAGES FOR CONSTRUCTION OF PUBLIC IMPROVEMENTS

#### §21-5A-1. Definitions.

1 (1) The term "public authority", as used in this article, 2 shall mean any officer, board or commission or other agency of 3 the State of West Virginia, or any political subdivision thereof, 4 authorized by law to enter into a contract for the construction of 5 a public improvement, including any institution supported, in 6 whole or in part, by public funds of the State of West Virginia 7 or its political subdivisions.

8 (2) The term "construction", as used in this article, shall
9 mean any construction, reconstruction, improvement,
10 enlargement, painting, decorating or repair of any public
11 improvement let to contract. The term "construction" shall not
12 be construed to include temporary or emergency repairs.

(3) The term "regions of this state", as used in this article,
means the breakup of regions within the state as determined by
Workforce West Virginia for the purposes of developing a
methodology pursuant to the sections of this article.

(4) The term "public improvement", as used in this article,
shall include all buildings, roads, highways, bridges, streets,
alleys, sewers, ditches, sewage disposal plants, waterworks,
airports and all other structures upon which construction may be
let to contract by the State of West Virginia or any political
subdivision thereof.

23 (5) The term "construction industry", as used in this 24 article, shall mean that industry which is composed of 25 employees and employers engaged in construction of 26 buildings, roads, highways, bridges, streets, alleys, sewers, 27 ditches, sewage disposal plants, waterworks, airports and all 28 other structures or works, whether private or public, on which 29 construction work as defined in subsection (2) of this section 30 is performed.

31 (6) The term "employee", for the purposes of this article,
32 shall not be construed to include such persons as are
33 employed or hired by the public authority on a regular or
34 temporary basis or engaged in making temporary or
35 emergency repairs.

36 (7) The term "public money" means funds obtained by
a public authority through taxes, fees, fines or penalties. For
purposes of this article, public money does not include funds
obtained by private donation, contribution, fundraising or
insurance proceeds.

41 (8) The term "wages" means the hourly rate paid for42 work performed by an employee for an employer.

#### §21-5A-2. Policy declared.

1 It is hereby declared to be the policy of the State of West 2 Virginia that a wage of no less than the prevailing hourly rate 3 of wages for work of a similar character in the regions of this 4 state in which the construction is performed shall be paid to 5 all workers employed by or on behalf of any public authority 6 engaged in the construction of public improvements.

§21-5A-3. Fair minimum rate of wages; determination; filing;
 schedule of wages part of specifications.

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9 Any public authority authorized to let to contract the 10 construction of a public improvement shall, before 11 advertising for bids for the construction thereof, ascertain 12 from Workforce West Virginia, the fair minimum rate of 13 wages to be paid by the successful bidder to the laborers, workers or mechanics in the various branches or classes of 14 the construction to be performed; and such schedule of wages 15 16 shall be made a part of the specifications for the construction 17 and shall be published in an electronic or other medium and 18 incorporated in the bidding blanks by reference when approved by Workforce West Virginia where the construction 19 20 is to be performed by contract. The fair minimum rate of 21 wages, for the intents and purposes of this article, shall be the 22 prevailing rate of wages paid in the regions of this state as 23 hereinbefore defined to the workers, laborers or mechanics in 24 the same trade or occupation in the construction industry. 25 Workforce West Virginia shall assemble the data as to the 26 fair minimum wage rates and shall file wage rates. Rates 27 shall be established and filed as hereinafter provided on 28 January 1, of each year, unless otherwise specified within this 29 article. These rates shall prevail as the minimum wage rate 30 for all public improvements for which bids are asked during the year beginning with the date when such new rates are 31 32 filed and, until the new rates are filed, the rates for the 33 preceding year shall remain in effect: Provided, That such 34 rates shall not remain in effect for a period longer than fifteen 35 months from the date they are published, but this provision shall not affect construction of a public improvement then 36 37 underway: *Provided*, *however*, That this section applies only 38 to contracts let for public improvements whose cost at the 39 time the contract is awarded will be paid with public money 40 in an amount greater than \$500,000.

## §21-5A-5. Prevailing wages established at specified intervals; how determined; filing; legislative review.

1 (1) Workforce West Virginia, in coordination with the 2 West Virginia University Bureau of Business and Economic 3 Research and the Center for Business and Economic 4 Research at Marshall University in furtherance of section 5 four, article three, chapter eighteen-b of this code, shall 6 investigate and determine the prevailing hourly rate of wages 7 in the regions of this state. Determinations thereof shall be 8 made annually on January 1 of each year, unless otherwise 9 specified within this article, and shall remain in effect during 10 the successive year: Provided, That such rates shall not remain in effect for a period longer than fifteen months from 11 12 the date they are published. A copy of the determination so 13 made, certified by Workforce West Virginia, shall be filed 14 immediately with the Secretary of State.

15 (2) On or before June 1, 2015, Workforce West Virginia, 16 in coordination with the West Virginia University Bureau of Business and Economic Research and the Center for Business 17 and Economic Research at Marshall University, shall 18 19 determine the methodology for annually calculating the 20 prevailing hourly rate of wages as evidenced by all 21 appropriate economic data, including, but not limited to, the 22 average rate of wages published by the U.S. Bureau of Labor 23 Statistics and the actual rate of wages paid in the regions of 24 this state to the workers, laborers or mechanics in the same trade or occupation in the construction industry, regardless of 25 26 the wages listed in collective bargaining agreements, to ascertain the prevailing rate of wages paid in the regions of 27 28 the state in which the construction of the public improvement 29 is to be performed. Workforce West Virginia shall present such methodology for the determination of the prevailing 30 31 hourly rate of wages to the Joint Committee on Government 32 and Finance, which shall review the methodology being used to determine annually the prevailing hourly rate of wages and 33 34 recommend to the Legislature any statutory changes needed 35 to clarify the method for determining prevailing wages.

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(3) On or before July 1, 2015, Workforce West Virginia, 36 37 in coordination with the West Virginia University Bureau of Business and Economic Research and the Center for Business 38 39 and Economic Research at Marshall University, shall 40 determine the prevailing hourly rate of wages for the 41 remainder of 2015 in accordance with the approved 42 methodology set forth in subsection (2) of this section: 43 Provided, That if the determination is not in place on July 1, 44 2015, for any reason, no prevailing hourly rate of wages 45 shall be in effect until the determination is made: Provided, 46 however, That in the event the determination is not in place 47 on July 1, 2015, the Joint Committee on Government and 48 Finance may extend the deadline to a date thereafter, but, in 49 any event, no later than September 30, 2015. During the 50 extension period only, the prevailing wage in place prior to 51 July 1, 2015, shall remain the prevailing wage: Provided further, That in the event the determination is not in place at 52 53 the conclusion of such extension period, no prevailing hourly 54 rate of wages shall be in effect until the determination is 55 made.

(4) On or before September 30 of every year, Workforce
West Virginia, in coordination with the West Virginia
University Bureau of Business and Economic Research and
the Center for Business and Economic Research at Marshall
University, shall determine the prevailing hourly rate of
wages for the following year in accordance with the approved
methodology set forth in subsection (2) of this section.

(5) On or before September 30, 2018, and in every third
year thereafter, Workforce West Virginia shall review the
methodology for determining the prevailing hourly rate of
wages, as set forth in subsection (2) of this section, with the
West Virginia University Bureau of Business and Economic
Research and the Center for Business and Economic
Research at MarshallUniversity, and present such review and

70 make any recommendations regarding such methodology to 71 the Joint Committee on Government and Finance. The Joint 72 Committee on Government and Finance shall review the 73 methodology being used to determine the prevailing hourly 74 rate of wages and recommend to the Legislature any statutory 75 changes needed to clarify the method for determining 76 prevailing wages.

77 (6) Any confidential, individual proprietor-level data 78 submitted to Workforce West Virginia, the West Virginia 79 University Bureau of Business and Economic Research or the 80 Center for Business and Economic Research at Marshall 81 University for the purpose of determining the prevailing rates 82 may not be used for any purpose other than the calculation of 83 the prevailing wage rates: Provided, That any such data may 84 be available for purposes of the appeals process referenced in 85 section eleven of this article: Provided, however, That any 86 confidential, individual proprietor-level data submitted to Workforce West Virginia, the West Virginia University 87 88 Bureau of Business and Economic Research or the Center for 89 Business and Economic Research at Marshall University for 90 the purpose of determining the prevailing wage rates shall not be considered a public record for purposes of section three, 91 92 article one, chapter twenty-nine-b of this code.

# §21-5A-6. Contracts to contain provisions relative to minimum wages to be paid; exceptions.

1 In cases where any public authority has ascertained a fair 2 minimum rate or rates of wages as herein provided, and 3 construction of a public improvement is let to contract, the 4 contract executed between the public authority and the successful bidder shall contain a provision requiring the 5 6 successful bidder and all his or her subcontractors to pay a 7 rate or rates of wages which shall not be less than the fair 8 minimum rate or rates of wages as provided by this article:

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- 9 Provided, That the provisions of this article only apply to
- 10 contracts let for public improvements whose cost at the time
- 11 the contract is awarded will be paid with public money in an
- 12 amount greater than \$500,000.

# §21-5A-8. Wage records to be kept by contractor, subcontractor, etc.; contents; open to inspection.

1 The contractor and each subcontractor or the officer of the public authority in charge of the construction of a public 2 improvement shall keep an accurate record showing the 3 4 names and occupations of all such skilled laborers, workers and mechanics employed by them, in connection with the 5 6 construction on the public improvement and showing also the actual wages paid to each of the skilled laborers, workers and 7 8 mechanics, which record shall be open at all reasonable hours 9 to the inspection of Workforce West Virginia and the public authority which let the contract, its officers and agents. It 10 11 shall not be necessary to preserve such record for a period 12 longer than three years after the termination of the contract.

## §21-5A-10. Existing contracts.

- 1 This article shall apply only to contracts for construction
- 2 on public improvements let after the effective date of this
- 3 article and to construction on public improvements for which
- 4 there has been determined, pursuant to section five of this
- 5 article, the fair minimum wage rates.

## §21-5A-11. Rulemaking.

1 (a) The Executive Director of Workforce West Virginia 2 shall promulgate emergency rules and propose, for legislative 3 promulgation, legislative rules pursuant to the provisions of 4 article three, chapter twenty-nine-a of this code to effectuate 5 the provisions of this article. All rules, whether emergency or 6 not, promulgated pursuant to this section shall at a minimum: 7 (1) Define the regions of the state as used in the article;

8 (2) Establish a process for addressing written objections 9 regarding the methodology for calculating the prevailing 10 hourly rate of wages and the calculation of the hourly rate of 11 wages: *Provided*, That Workforce West Virginia may 12 consolidate written objections for hearing and final 13 determination purposes; and

- 14 (3) Propose any other rules necessary to effectuate thepurposes of this article.
- 16 (b) Any legislative rule in effect prior to the effective date
- 17 of this article implementing the provisions of this article is
- 18 hereby repealed.

### §21-5A-12. Provisions of article severable.

Each section of this article, and every part thereof, is hereby declared to be an independent section or part of a section and if any section, subsection, sentence, clause or phrase of this article shall for any reason be held unconstitutional, the validity of the remaining phrases, clauses, sentences, subsections and sections of this article shall not be affected thereby.

9

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee Chairman House Committee 2015 MAR Originated in the Senate. To take effect April 13, 2015. P 4:58 Clerk of the Senate Clerk of the Hoyse of Delegates PresidenLof the Senate 4 Speaker of the House of Delegates The within .. this the? Day of ... .., 2015. Someth

## PRESENTED TO THE GOVERNOR

## MAR 0 6 2015

Thme\_ 5:00 pm\_